Great Exploitations Technological Determinism and the National Security Agency Matthew Jones History, Columbia mjones@columbia.edu @nescioquid











1. severity of volume

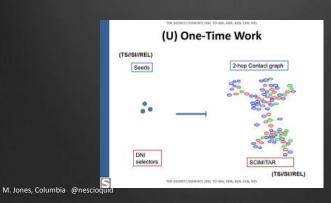
- - ♦ Volume of communications foremost problem for the NSA
- **⊕** Mid 2000s
- - "Golden Age of SigInt" (Signals Intelligence)

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2. legality of querying

Late 1990s

Dept. of Justice rejects legality of a novel scheme to contact chain telephony and Internet as violation of $4^{\rm th}$ Amendment



2. legality of querying

Late 1990s

DOJ rejects legality of a novel scheme to contact chain telephony and Internet metadata while encrypting the identity of US persons as violation of $4^{\rm th}$ Amendment

2008 secret Justice department memo

contact chaining and other metadata analysis do not qualify as the 'interception' or 'selection' of communications

Thus: no search and seizure under 4th amendment

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3. banality of hacking

1992

First Information Warfare doctrine more or less excludes NSA

1997

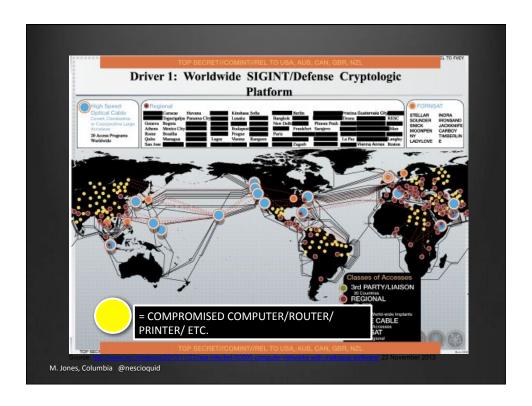
The US Secretary of Defense assigned primary responsibility for Computer Network Attacks (CNA) to the NSA, securing NSA a central role in information warfare—post cold war future

Mid 2000s

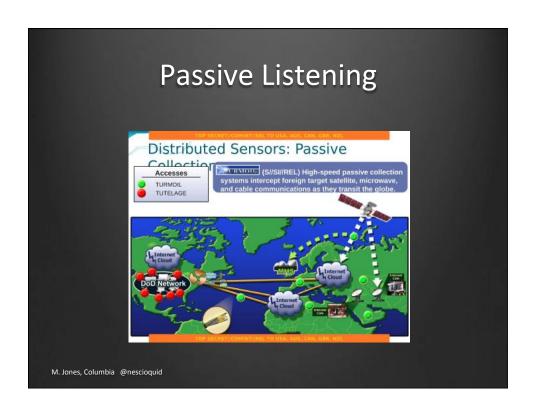
Distributed XKeyscore database offered the option to "Show me all the exploitable machines in country \mathbf{X} ."

2013

"The United States Government has mature capabilities and effective processes for cyber collection."







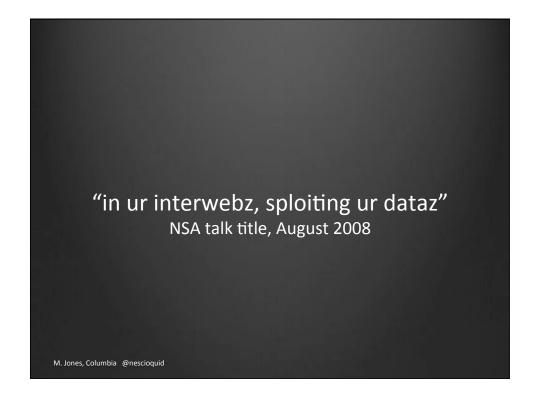


SigInt Information Assurance Exploit Protect Communications (COMSEC) M. Jones, Columbia @nescioquid

Exploitation >> comsec

- Secret risk analyses that national security best served by:
- Retaining malware exploits >> systematic patching







Well, duh!

The job of the NSA is to collect and analyze communications, what did you expect them to do?

Radical two fold difference

Breadth Depth

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NSA >9/11: depth abroad

- not just foreign leaders, militaries, and intelligence
- not just the communications passing between phones or computers, but access to the full contents of computers, phones and routers themselves of millions of people and organizations
- ⊕ Banality of hacking: at least 80K "implants"
 - Millions of devices systematically scanned as exploitable
 - * "lightweight implants" used to map internal networks just in case
 - "enable" other activities

NSA >9/11: domestic breadth

- - Systematic collection of domestic telephony and (until lately) internet metadata
 - Able to collect large numbers of communications into, out of, and traversing the US
 - Including a large number of "incidental" communications of US persons
 - ⊕ Including keeping all encrypted communications indefinitely

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Goals

- ⊕ Don't want (just)
 - personality driven account (Cheney, Alexander)
 - ⊕ executive power (John Yoo &c.)
 - monotonic government power
 - revolving door corruption (NSA←→contractors)
 - Meoinstitutional account
- Structural account of earlier possibilities actualized after 9/11
- ₱ Bind together US-focused story with foreign story

Why history of science?

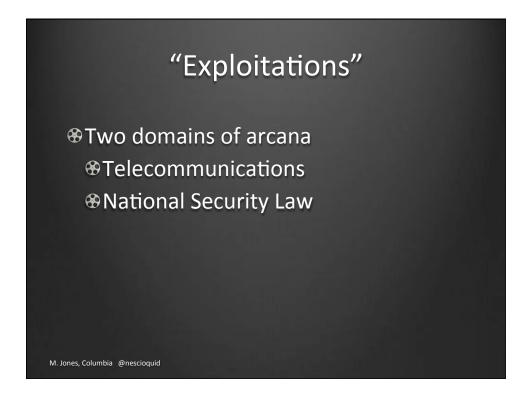
- ⊕ Counter-history
 - - Framings of law and authority
- Classic breaking of apparent closure

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Sources

- Declassified documents (FOIA + Mandatory declassification)
- "Open Source" Intel (esp. webarchive; dtic.mil; linkedin)
- Mational security journalists with "access"
- Whistleblowers
 - William Binney
 - Thomas Drake
 - **Edward Snowden documents (esp. complete documents)**
- University Archive Material
- ⊕ Everything publically available; much still classified.







Verbing weirds language

- - Central to infamous non-denial denials
- "Collect": "Information shall be considered as 'collected' only when it has been received for use by an employee of a DoD intelligence component in the course of his official duties."
- Not exclusively rhetorical, central to Intelligence Community (IC) worldview

Exploiting signals

- "Exploit" means, on first approximation, "make available" or "enable"
 - To exploit Angela Merkel's cellphone is to make the acquisition of her telephony metadata and content possible
 - To exploit a key node in the internet backbone is to make the acquisition of all metadata and content possible
 - To exploit a printer is to enable it to do reconnaissance on the entire network its part of

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Exploiting the law

- "Exploiting the law" means allowing the law to enable acquisition and analysis
- Almost an actor's category
 - 2009 Draft IG report: "DOJ and NSA needed to find a legal theory that would allow NSA to add and drop thousands of foreign targets for content collection."

Executive: secret interpretations of law
Judicial: negotiation with regulatory court (FISC)
Legislative: reworking of statutory law (FISA)
Foreign: reworking of German privacy laws

Exploiting the law

- "Exploiting the law" means allowing the law to enable acquisition and analysis
- Almost an actor's category
 - ⊕ For SIGINT to be optimally effective, legal, policy, and process authorities must be as adaptive and dynamic as the technological and operational advances we seek to exploit. Nevertheless, the culture of compliance, which has allowed the American people to entrust NSA with extraordinary authorities, will not be compromised in the face of so many demands, even as we aggressively pursue legal authorities and a policy framework mapped more fully to the information age. (Sigint Strategy 2012)

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"modernizing" the law

Telephones/Internet usage

Individual Phone dialing info w/o Warrant

to

Collect all telephony metadata worldwide

Espionage

Capturing a particular set of communications

to

Cracking computers at great scale

"modernizing" the law

- ⊕ Ignore effects of scale when defending
- ⊕ Ignore power of operations on scale
- ⊕ Ignore danger of operations on scale
- ⊕ BIG DATA Crowd: Operations on volume changes things



Paradigm shift

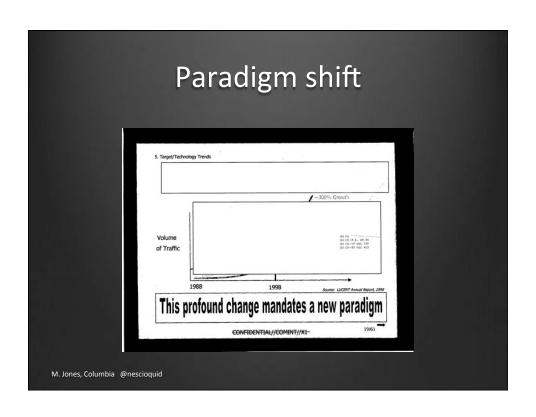
The volume has been pumped up

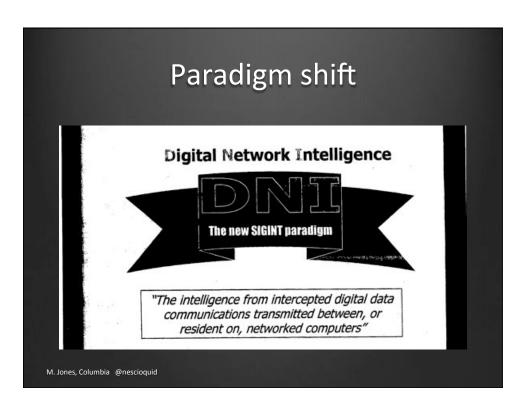
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Volume

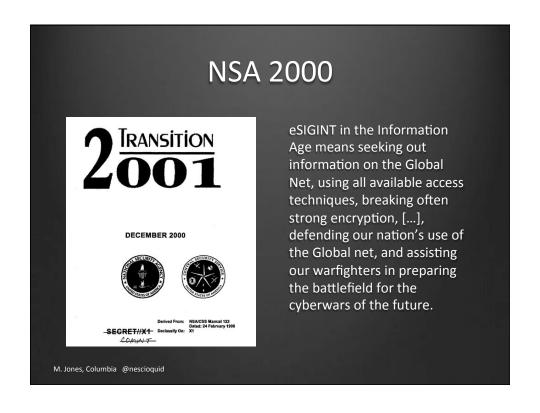
"Let me add to all of that the third biggest challenge facing us, and that is volume. And I could just end the sentence there and everything is said. [Paragraph Redacted] That gives you some idea of the daunting challenge volume presents, forcing us to look for new technologies."

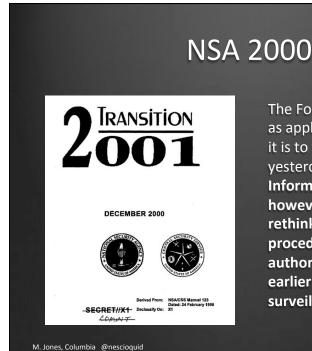
redacted, "Confronting the Intelligence Future (U) An Interview with William P. Crowell, NSA's Deputy Director (U)." 1996







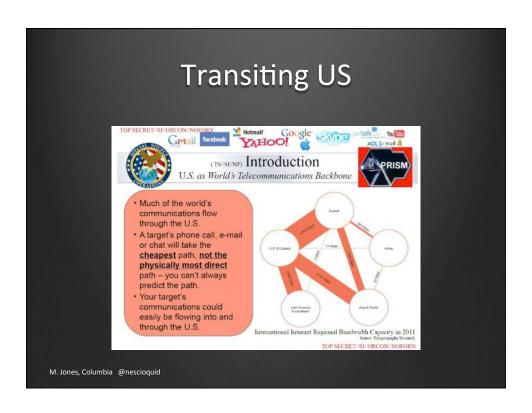


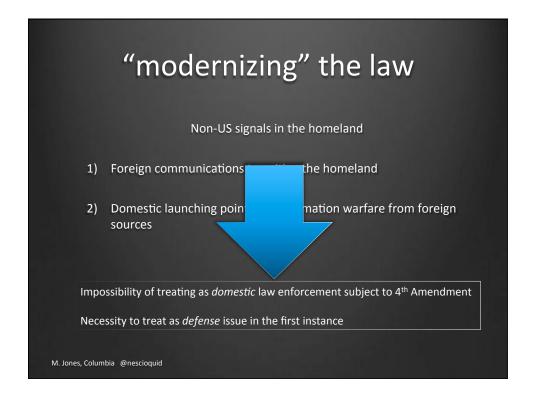


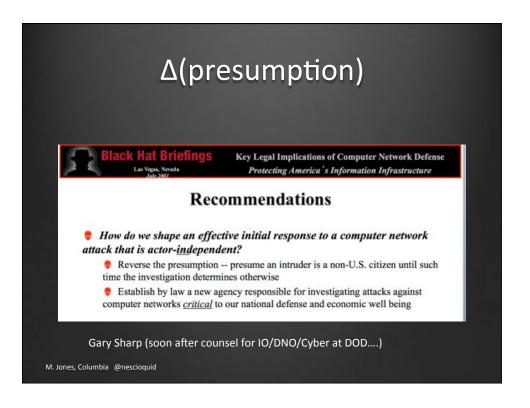
The Fourth Amendment is as applicable to eSIGINT as it is to the SIGINT of yesterday and today. The Information Age will however cause us to rethink and reapply the procedures, policies and authorities born in an earlier electronic surveillance environment.

4th revised

- Make no mistake, NSA can and will perform its missions consistent with the Fourth Amendment . . . senior leadership must understand that today's and tomorrow's mission will demand a powerful, permanent presence on a global telecommunications network that will host the 'protected' communications of Americans as well as the targeted communications of adversaries.
- National Security Agency/Central Security Service, "National Security Agency/Central Security Service Transition 2001", p. 32.





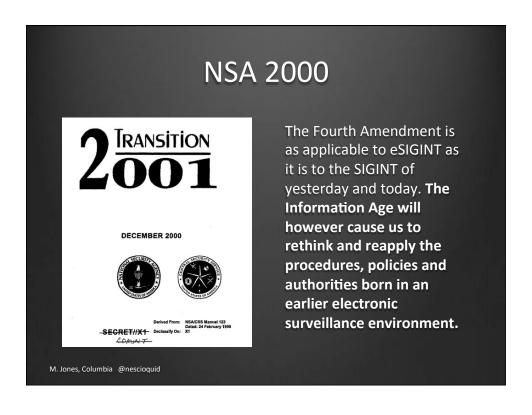


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"The Information Age," huh? The issue of domestic intelligence gathering and surveillance needs to be revisited. [...] intelligence gathering and surveillance are the first line of deterrence and defense against all forms of cyberattack. [CSIS Homeland Defense: Information Warfare, p. 191]



Block Periodization A Taxonomy for Information Warfare: Three Waves, Three Schools of Thought WAVE FIRST (AGRARIAN) SECOND (INDUSTRIAL) THIRD (INFORMATION) Information Knowledgeable Leaders PHYSICAL SECURITY PROVIDED BY Professional Citizens Tribe, City, State Nation-State Global Conglomerates Symbols ECONOMY DOMINATED BY WAR CHARACTERIZED BY Mass Armies Information Attacks Weapons of Mass Destruction Critical Information Deletion INFORMATION IN WARFARE INFORMATION WARFARE M. Jones, Columbia @nescioquid

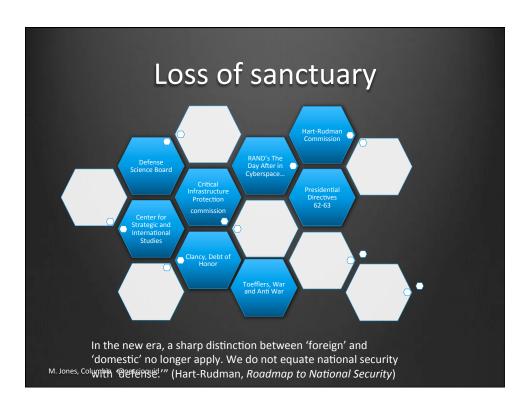
Two regimes of conflict

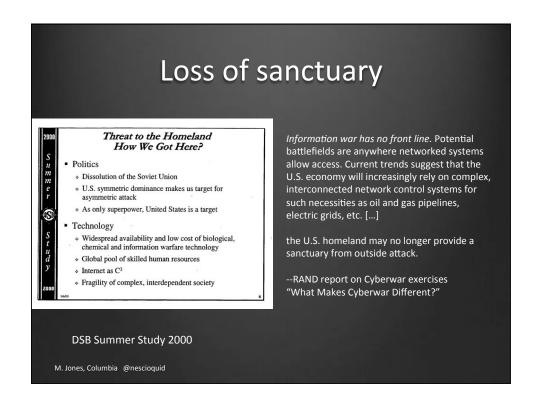
- - Among sovereign, territorial nations
 - some (US) with robust formal rights for citzens (US persons)
 - ⊕ Externally focused forces (DOD, NSA, CIA, MI-6, &c)
 - ⊕ Domestically focused forces (FBI, MI-5, &c.)

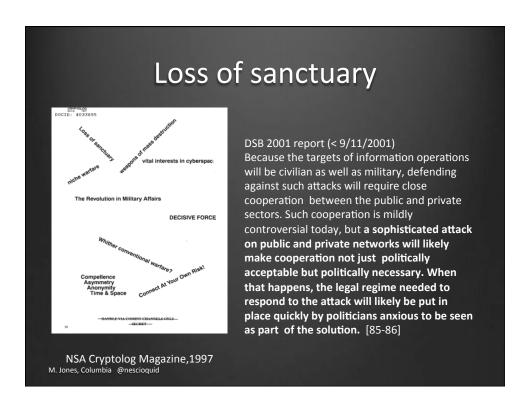
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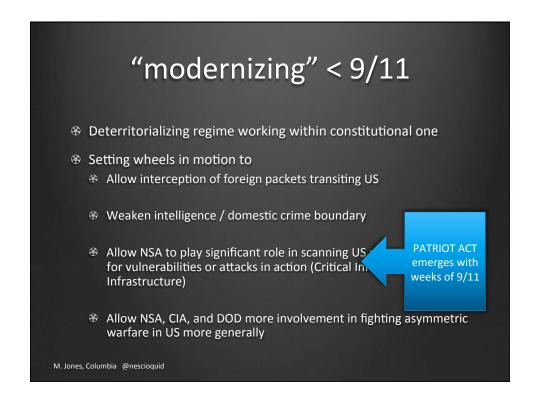
Two regimes of conflict

- * De-territorialized, non-Westphalian, Information age
 - Porous nations and non-state actors
 - "homeland" no "sanctuary"
 - Asymmetrical warfare anywhere
 - ⊕ Dissolving of Defense/law enforcement boundary
 - Dissolving of foreign/not foreign
 - "Critical infrastructure" at risk
 - ⊕ Dissolving of economic/non-economic
 - ⊕ Foucault being read in DoD and RAND









Contested < 9/11

- NSA/FBI lost "Crypto wars" (a shock)
- NSA considered by many a cold war relic in 1990s
 - NSA lost responsibility for civilian digital infrastructure to NIST
 - Peace dividend killing budget
 - BLEEDING mathematical and CS talent
- Armed services fighting for control of Information Warfare
- ♦ NSA UNLIKELY to get its form of "MODERNIZATION" of law

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Contested < 9/11

2. Background

The "Indictment"

- . Conventional Collection 'begs for automation'
- NSA has failed to develop architectures to reduce the need for manned field sites
- · 'Lack of focus and innovation in R&D'
- 'Primary aim should be... a significant reduction in end-to-end costs'
- 'System development and deployment is ad hoc, under-funded, sometimes duplicative'
- 'No migration path to phase out legacies'
- 'No Strategy...no business plan'
- · Competing factions free to push agendas
- What is the right systems approach?

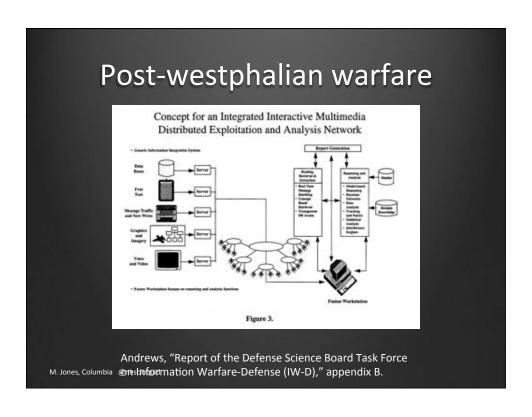
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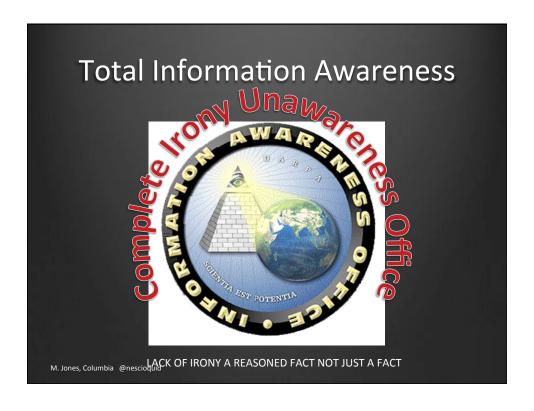
Congressional Indictment of NSA FY 1999 Authorization; Clapper report

Contested < 9/11 Clinton era Office of Legal Counsel in 1997-2000 Sharply uphold boundary between Domestic law enforcement Grand juries Wiretaps Intelligence Community Reject plan to contact-chain US persons Unknown what do with IW?

Post-westphalian data mining

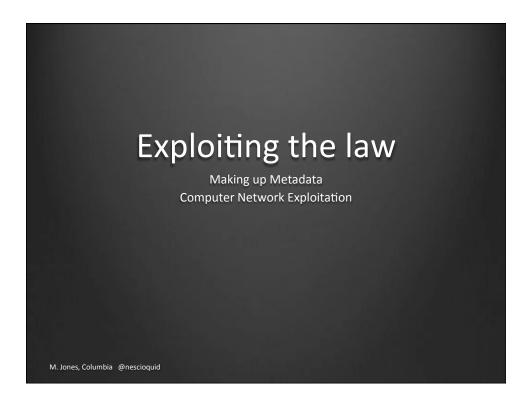
- "the application of evolving techniques that already are employed widely in the industrial sector for searching, merging, sorting and correlating data in multiple independent data bases, can be applied to the transnational terrorist problem to provide intelligence analysts with more effective tools than are now available to help them discover the identities, capabilities, intentions and plans, of foreign and domestic threat groups."
 - Hermann and Welch, The Defense Science Board 1997 Summer Study Task Force on DoD Responses to Transnational Threats. Volume III (Supporting Reports), section 4A, p. 6.





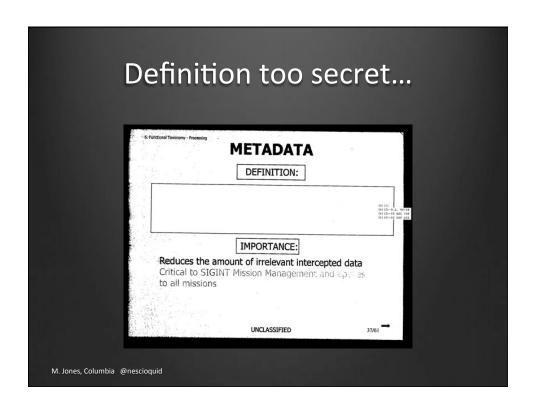












Everyone's metadata?

- Quotation from secret decision with redacted name and date, p. 63
- So "long as no individual has a reasonable expectation of privacy in meta data [sic], the large number of persons whose communications will be subjected to the . . . surveillance is irrelevant to the issue of whether a Fourth Amendment Search or seizure will occur."

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Aggregation and privacy interests

- ⊕ A later ruling:
- "Put another way, where one individual does not have a Fourth Amendment interest, grouping together a large number of similarly-situated individuals cannot result in the Fourth Amendment interest springing into being ex nihilo."
- Amended Memorandum Opinion, 8–9 (Foreign Intelligence Surveillance Court 2013), 8.

SigInt

Cryptographic Analysis

- Decrypting plain text of contents of communication
- What NSA famous for

Traffic analysis

- Reconstructing Networks of Communication, Order of Battle, etc.
- WITHOUT access to CONTENT of communications

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Traffic Analytic Revolution

- "In many respects, the break between the Black Chambers and modern cryptology is the invention of traffic analysis, the recognition that cryptologic attack can reveal information of value even when it is successful only in recovering the externals of intercepted communications."
 - redacted, P054, "Intelligence Analysis: Production and Reporting in a Changed Environment," Cryptolog: The Journal of Technical Health, no. 1 (1995): 20.

Traffic Analytic Revolution

- The very idea that cryptologists, even when unable to produce plain text (the Holy Grail of the black chambers) could provide valuable, even life saving information to consumers, revolutionized the field."
 - * William Nolte, "Louis W. Tordella and the Making of NSA," Cryptolog: The Journal of Technical Health, no. Spring
- **The analytic effort to derive useful information from the **externals** of message traffic, [....], ranks as a defining event in cryptologic history. [...] traffic analysis pointed to something fundamental about the cryptology of our time: the fundamental importance of understanding not just the content of communications and the means to hide those contents but of the systems and technologies that carried those communications."

"Lessons Learned. Inteview with [redacted]," Cryptolog: The Journal of Technical Health Summer 1997: 1.

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12333 annex

(U) Interception. The term "interception" means the acquisition by the United States Signals Intelligence System through electronic means of a nonpublic communication to which it is not an intended party, and the processing of the contents of that communication into an intelligence form but not including the display of signals on visual display devices intended to permit the examination of the technical characteristics of the signal without reference to the information content carried by the signal.

Classified annex to 12333, 1988

Envelopes & T/A

Summary

&

A hypothetical analogy using postal mail may clarify the concept of T/A in more familiar terms. In the case of postal mail, the content of the envelope would be the purview of cryptanalysis, whereas the study of the address, the return address, and the date stamp would be akin to traffic analysis. Study of these external features could reveal identification of banks, stockbrokers, credit unions, employers, doctors, dentists, friends, relatives, etc., and how often and when mail contact is maintained with these recipients. For example, T/A in this context might reveal that an individual had been diagnosed as seriously ill based on communications with doctors and insurance companies, or that the person is under financial stress based on the volume of letters from collection agencies and banks.

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Exploiting the law: metadata

Executive: secret interpretations of law "metadata" not "interception"

Judicial: negotiation with regulatory court (FISC)

Legislative: reworking of statutory law (FISA)

From Calls to Metadata

- Warrantless wiretapping
- Pen register "use technology reasonably available to it that restricts the recording or decoding of electronic or other impulses to the dialing and signaling information utilized in call processing."
- ⊕ PATRIOT §216
- "the recording or decoding of electronic or other impulses to the dialing, routing, addressing, and signaling information utilized in the processing and transmitting of wire or electronic communications so as not to include the contents of any wire or electronic communications."

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Bifurcation of "communications"

- Metadata (still unnamed in PATRIOT Act)
- Content (delimited and specific)
- FBI fact sheet "Section 216 updated the law to the technology. It ensures that law enforcement will be able to collect non-content information about terrorists' communications regardless of the media they use."

Smith v. Maryland

- Supreme Court held that users of telephony have no "reasonable expectation of privacy" in the phone numbers they dial even as they have a reasonable expectation of privacy in the spoken content of their calls.
 - ᠃ Give dialing information willingly to phone company
 - "Although petitioner's conduct may have been calculated to keep the contents of his conversation private, his conduct was not and could not have been calculated to preserve the privacy of the number he dialed." (Smith v. Maryland, at 743.)

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Smith v. Maryland, exploited

Supreme Court held that users of telephony have no "reasonable expectation of privacy" in the phone numbers they dial their communications metadata even as they have a reasonable expectation of privacy in the content of calls their communications

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Two forms of aggregation

Classical UG stats

- Aggregation yield generalization
 - Means
 - Medians
 - Std. deviations
 - No privacy interest

Data mining Traffic Analysis

- Aggregation allow to know individual better
 - (at least to predict many qualities about that person)
 - Massive privacy interest

USG recognize

- The significance of one item of information may frequently depend upon knowledge of many other items of information. What may seem trivial to the uninformed, may appear of great moment to one who has a broad view of the scene and may put the questioned item of information in its proper context.
 - United States v. Marchetti.
 - Precisely why Metadata analysis so interesting in the first place

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Mosaic vs. 4th Amendment

	Individual data	Analyzed/Aggregate data
Mosaic	Unclassified/declassified No threat to national security	Some certainly classified Threat to national security
Search and Seizure doctrine	Constitutional No threat to privacy interests	Constitutional No threat to privacy interests





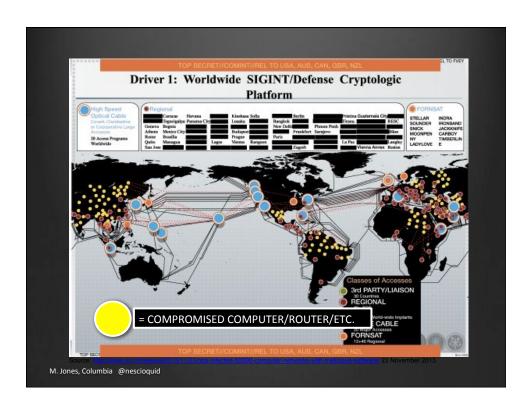
Talking point

Caitlin Hayden, Obama spokesperson: "The United States has made clear it gathers intelligence in exactly the same way as any other states."

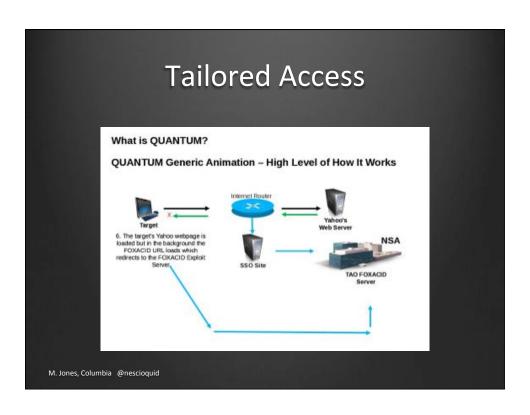
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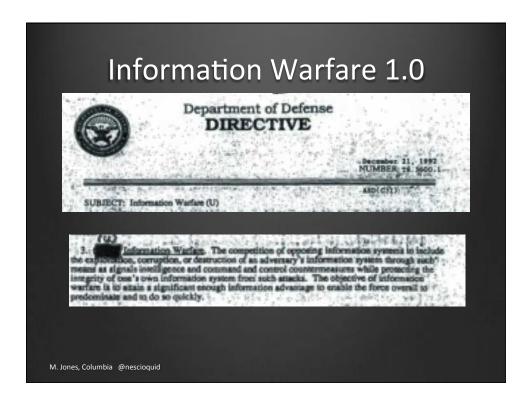
From mining data to banal cracking

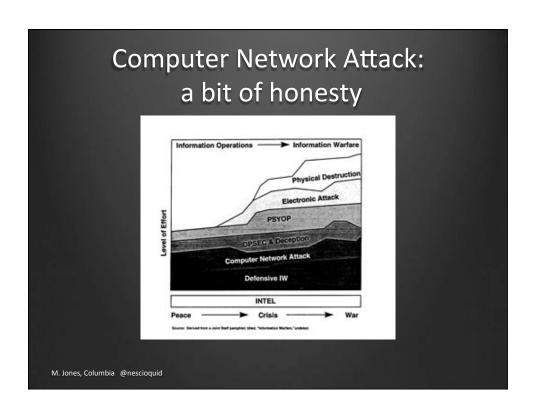
- ⊕ One Farsi speaking analyst describes his work on Linkedin
 - Developed DNI selectors [...]. Target[ed] online activities, accounts, and associated identifiers to identify research and development efforts. . . .
 - Utilized numerous DNI and telephony databases and tools to discover new leads, ...
 - Identified new targets and further developed current targets to enable TAO exploitation.

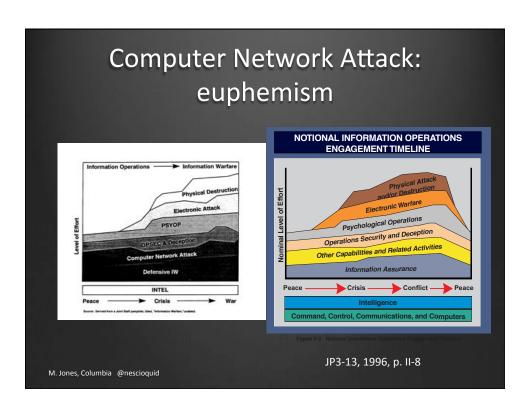












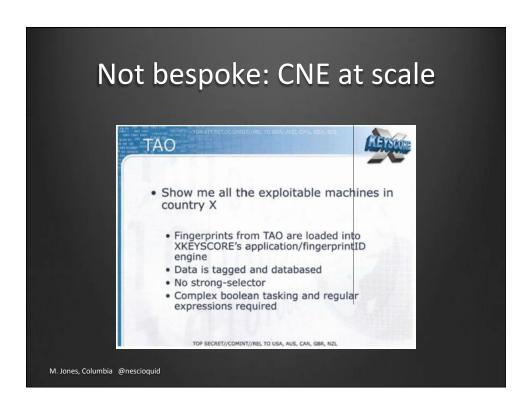
Severing "exploitation" from "attack"

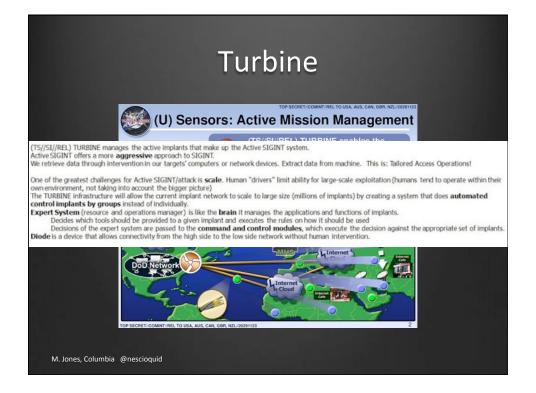
- computer network exploitation [CNE]— Enabling operations and intelligence collection capabilities conducted through the use of computer networks to gather data from target or adversary automated information systems or networks.
- Such cracking not offensive warfare—a tertium quid

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CNE as espionage

- The treatment of espionage under international law may help us make an educated guess as to how the international community will react to information operations activities. . . . If the activity results only in a breach of the perceived reliability of an information system, it seems unlikely that the world community will be much exercised. In short, information operations activities are likely to be regarded much as is espionage not a major issue unless significant practical consequences can be demonstrated."
- Johnson, "An Assessment of International Legal Issues in Information Operations," 40.





"Cyber collection"

- Operations and related programs or activities conducted by or on behalf of the United States Government, in or through cyberspace, for the primary purpose of collecting intelligence....from computers, information or communications systems, or networks with the intent to remain undetected. Cyber collection entails accessing a computer, information system, or network without authorization from the owner or operator of that computer, information system, or network or from a party to a communication or by exceeding authorized access. Cyber collection includes those activities essential and inherent to enabling cyber collection, such as inhibiting detection or attribution, even if they create cyber effects."
- Presidential Policy Directive (PPD)-20: U.S. Cyber Operations Policy," 2–3.

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"Cyber effects"

- "The manipulation, disruption, denial, degradation, or destruction of computers, information or communications systems, networks, physical or virtual infrastructure controlled by computers or information systems, or information resident thereon."
- * Espionage, then, often will be attack in all but name.

Best defense= good offence

- Active defense "requires that we have the best possible intelligence on the capabilities and intentions of potential attackers, the ability to use that knowledge to deter attacks whenever possible, and the tools and techniques necessary to detect and respond to attacks that do occur" (Minihan, Director, NSA, 1998)
- The best cyber defense, it has been decided in secret, is a cyber offence. And that offence rests on weakening some of the most obvious forms of defense.
- The NSA does not systematically help everyone patch all the holes in our laptops, our phones, our printers.

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SigInt Information Assurance Exploit Protect Communications (COMSEC)



NSA then and now

- "NSA Valued in the 1980s, Accuracy, Deep Knowledge, Thorough expertise, Productivity and Reputation [...]."
- "NSA valued in the 2000s [...] Speed-getting it 80 percent right now could make all the difference in saving lives. (Of course, if it were targeting information that would mean killing innocents 20 percent of the time.)"
 - * redacted, "NSA Culture, 1980s to the 21st Century--a SID Perspective," Cryptological Quarterly 30, no. 4 (n.d.): 84.

